CENTERS FOR MEDICARE & MEDICAID SERVICES SPECIAL TERMS AND CONDITIONS

NUMBER: 11-W-00194/1

TITLE: Global Commitment to Health Section 1115 Demonstration

AWARDEE: Vermont Agency for Human Services

I. PREFACE

The following are the Special Terms and Conditions (STCs) for Vermont Global Commitment to Health Section 1115(a) Medicaid demonstration (hereinafter "Demonstration"). The parties to this agreement are the Agency for Human Services (State) and the Centers for Medicare & Medicaid Services (CMS). These STCs set forth below and the lists of waivers and expenditure authorities are incorporated in their entirety into the letter approving the Demonstration. The STCs set forth in detail the nature, character, and extent of Federal involvement in the Demonstration and the State's obligations to CMS during the life of the Demonstration. This Demonstration is approved for the five-year period, from October 1, 2005 through September 30, 2010.

The STCs have been arranged into the following subject areas: General Program Requirements; General Reporting Requirements; Eligibility and Enrollment; Benefits and Coverage; Cost Sharing; Delivery Systems; Evaluation; General Financial Requirements under Title XIX; and Monitoring Budget Neutrality.

II. GENERAL PROGRAM REQUIREMENTS

- 1. Compliance with Federal Non-Discrimination Statutes. The State agrees that it shall comply with all applicable Federal statutes relating to non-discrimination. These include, but are not limited to, the Americans with Disabilities Act of 1990, Title VI of the Civil Rights Act of 1964, section 504 of the Rehabilitation Act of 1973, and the Age Discrimination Act of 1975.
- 2. Compliance with Medicaid Law, Regulation, and Policy. All requirements of the Medicaid program expressed in law, regulation, and policy statement, not expressly waived or identified as not applicable in the award letter of which these terms and conditions are part, shall apply to the Demonstration.
- 3. Changes in Law. The State shall, within the time frame specified in law, come into compliance with any changes in Federal law affecting the Medicaid program that occur after the approval date of this Demonstration.
- 4. Impact on Demonstration of Changes in Federal Law, Regulation and Policy

Statements. To the extent that a change in Federal law impacts State Medicaid spending on program components included in the Demonstration, CMS shall incorporate such changes into a modified budget neutrality expenditure cap for the demonstration. The modified budget neutrality expenditure cap would be effective upon implementation of the change in the Federal law. The growth rates for the budget neutrality baseline are not subject to this STC. If mandated changes in the Federal law require State legislation, the changes shall take effect on the day such State legislation becomes effective, or on the last day such legislation was required to be in effect under the law.

- 5. **State Plan Amendments.** The State shall not be required to submit Title XIX State plan amendments for changes to any populations covered solely through the Demonstration. If a population covered through the State plan is affected by a change to the Demonstration, a conforming amendment to the State plan may be required. Reimbursement of providers by the MCO will not be limited to those described in the State Plan.
- 6. Changes Subject to the Demonstration Amendment Process. The state shall not implement changes to its program that require an amendment without prior approval by CMS as discussed below. Amendments to the Demonstration are not retroactive and FFP may not be available for changes to the Demonstration that have not been approved through the amendment process set forth in paragraph seven, below.

The State has the authority to modify the demonstration program design elements in accordance with the parameters specified below.

Mandatory State Plan Eligibles. Eligibility criteria and cost sharing requirements for federally mandated Medicaid eligibility groups must be in compliance with federal statutes and regulations. Reductions in benefits for federally mandated populations (including optional services) must be submitted as an amendment to the demonstration by the process outlined below in item seven. Subject to remaining in compliance with the demonstrations terms and conditions, the State shall submit an amendment to the demonstration to expand covered benefits to include health services not currently covered under the State plan.

Benefits

The State has the authority to change the benefit package for the non-mandatory eligible population so long as the changes result in no more than a five percent cumulative increase or decrease each year of the total Medicaid expenditures for the corresponding waiver year and comparison year. The following chart indicates the corresponding years:

Waiver Year (WY)	Comparison Year Expenditures	
WY 1	2004 Base Year Medicaid Expenditure	
WY 2	2005 Total Global Expenditures	
WY 3	2006 Total Global Expenditures	
WY 4	2007 Total Global Expenditures	
WY 5	2008 Total Global Expenditures	

The State must offer benefit packages that meet or exceed "Secretary approved coverage" as defined under the HIFA guidelines.

The State shall notify CMS 60 days prior to any such change in the benefit package. After receipt of the written notification CMS officials will notify the State if the request needs to be submitted as a formal amendment to the demonstration. To clarify, the formal amendment process is outlined in item seven below. Upon review, CMS has the right to withhold or disallow federal financial participation (FFP).

If changes to the benefit package for the non-mandatory eligible population would result in more than a five percent increase or decrease of the corresponding year benefit expenditures or would not be equivalent to the "Secretary approved coverage" as defined under the HIFA guidelines then the State will submit an amendment to the demonstration as described by the process outlined in item seven below.

- 7. **Amendment Process.** Amendment requests must be submitted to CMS for approval no later than 90 days prior to the date of implementation and may not be implemented until approved. Utilizing the standard review process CMS will consult with the federal review team. Amendment requests shall include but not be limited to the following:
 - a) An explanation of the public process used by the State to reach a decision regarding the requested amendment;
 - b) A current assessment of the impact the requested amendment shall have on budget neutrality;
 - c) A detailed description of the amendment, with sufficient supporting documentation;
 - d) A description of how the evaluation design shall be modified to incorporate this amendment request.
- 8. Global Commitment to Health Flexibility: Vermont's expectation is that changes to the demonstration will occur at the same time of year each year, based on the outcomes of the legislative session. At the end of the legislative session the state shall submit amendments pursuant to item six governed by the process outlined in item seven of this section. Any approved changes shall be reflected in the annual rate setting process for the upcoming year.
- 9. Extension of the Demonstration. If the State intends to extend the Demonstration beyond the period of approval granted under section 1115(a), the requirements in section 1115(e) shall apply. During the six-month period ending one year before the date the Demonstration would otherwise expire, the Chief Executive Officer of the State that is operating the Demonstration may submit to the Secretary of the Department of Health and Human Services (DHHS) a written request to extend the Demonstration for up to three years. If the Secretary fails to respond to the request within six months after the date it is submitted, the request is deemed to have been granted. The extension of a

Demonstration shall be on the same terms and conditions that applied to the Demonstration before it was extended. If an original condition of approval of a Demonstration was that it be budget neutral, the Secretary shall take such steps as may be necessary to ensure that in the extension of the Demonstration, such condition continues.

- 10. **Demonstration Phase-Out.** The State may suspend or terminate this Demonstration in whole or in part at any time prior to the date of expiration. The State must promptly notify CMS in writing of the reason(s) for the suspension or termination, together with the effective date. In the event the State elects to phase-out the Demonstration, the State shall submit a phase-out plan to CMS at least six months prior to initiating phase-out activities. The State may also submit an extension plan on a timely basis to prevent disenrollment of Demonstration enrollees. Nothing herein shall be construed as preventing the State from submitting a phase-out plan with an implementation deadline shorter than six months when such action is necessitated by emergent circumstances. The phase-out plan and extension plan are subject to CMS approval. If the project is terminated or any relevant waivers suspended by the State, FFP shall be available for only normal closeout costs associated with terminating the demonstration including services and administrative costs of disenrolling participants.
- 11. **Enrollment Limitation.** During the last six months of the Demonstration, the enrollment of individuals who would not be eligible for Medicaid under the current State plan shall not be permitted unless the waiver is extended by CMS.
- 12. **CMS Right to Terminate or Suspend.** CMS may suspend or terminate the Demonstration in whole or in part at any time before the date of expiration, whenever it determines, following a hearing at which it has been determined that the State has materially failed to comply with the terms of the project. CMS shall promptly notify the State in writing of the determination and the reasons for the suspension or termination, together with the effective date.
- 13. **Finding of Non-Compliance.** The State waives none of its rights to challenge CMS's finding that the State materially failed to comply.
- 14. Withdrawal of Waiver Authority. CMS reserves the right to withdraw waivers or expenditure authorities at any time it determines that continuing the waivers or expenditure authorities would no longer be in the public interest. If a waiver or expenditure authority is withdrawn, FFP shall be available for only normal closeout costs associated with terminating the demonstration including services and administrative costs of disenrolling participants.
- 15. **Adequacy of Infrastructure.** The State shall ensure the availability of adequate resources for implementation and monitoring of the Demonstration, including education, outreach, and enrollment; maintaining eligibility systems; compliance with cost sharing; and reporting on financial and other Demonstration components.
- 16. Public Notice and Consultation with Interested Parties. The State shall continue to

- comply with the State Notice Procedures set forth in 59 Fed. Reg. 49249 (1994) when any program changes to the Demonstration are proposed by the State.
- 17. **Quality Assurance Strategy Plan**. The State must comply with the managed care regulations published at 42 CFR 438.

III. GENERAL REPORTING REQUIREMENTS

- 18. **General Financial Requirements.** The State shall comply with all general financial requirements under Title XIX set forth in Section IX, General Reporting Requirements under Title XIX.
- 19. **Reporting Requirements Relating to Budget Neutrality.** The State shall comply with all reporting requirements for monitoring budget neutrality set forth in Section X, Monitoring Budget Neutrality for the Vermont Global Commitment to Health Demonstration.
- 20. **Reporting on Participants Receiving Community Rehabilitation and Treatment** (**CRT**) **Services.** The State agrees to develop systems to track and report expenditures for CRT Services to participants with severe and persistent mental illness. Expenditures for CRT mental health services will be included under the budget neutrality agreement for the Vermont Global Commitment to Health Section 1115 demonstration.
- 21. **Encounter Data.** OVHA shall maintain an information system that collects, analyzes, integrates and reports data. The system must provide information on program elements including, but not limited to, service utilization, grievances, appeals and disenrollments for reasons other than loss of Medicaid eligibility. The management information system must collect data on member and provider characteristics, as specified by AHS, and on services as set forth under Section 2.12.1 of the Intergovernmental Agreement. OVHA must collect, retain and report encounter data in accordance with the Demonstration's Terms and Conditions. All collected data must be available to AHS and to CMS upon request. The State shall have contractual provisions in place to impose sanctions on the MCO if accurate data are not submitted in a timely fashion.
- 22. **Encounter Data Validation Study for New MCOs or PIHPs.** If the State contracts with new MCOs or PIHPs, the State shall conduct a validation study six months after the effective date of the contract to determine completeness and accuracy of encounter data. The initial study shall include validation through a sample of medical records of Demonstration enrollees.
- 23. **Submission of Encounter Data.** The State shall submit encounter data to the MSIS system as is consistent with Federal law and Section IX of this document. The State must assure that encounter data maintained at the MCO and provider level can be linked with eligibility files maintained at the State.
- 24. **Monthly Calls.** CMS shall schedule monthly conference calls with the State. The purpose of these calls is to discuss any significant actual or anticipated developments

affecting the Demonstration. Areas to be addressed include, but are not limited to, MCO operations (such as contract amendments and rate certifications), health care delivery, enrollment, quality of care, access, the benefit package, audits, lawsuits, financial reporting and budget neutrality issues, health plan financial performance that is relevant to the Demonstration, progress on evaluations, State legislative developments, and any Demonstration amendments, concept papers or State plan amendments the State is considering submitting. CMS shall update the State on any amendments or concept papers under review as well as federal policies and issues that may affect any aspect of the Demonstration. The State and CMS (both the Project Officer and the Regional Office) shall jointly develop the agenda for the calls.

- 25. **Quarterly Reports.** The State shall submit progress reports 60 days following the end of each quarter. The intent of these reports is to present the State's analysis and the status of the various operational areas. These quarterly reports shall include:
 - a) A discussion of events occurring during the quarter or anticipated to occur in the near future that affect health care delivery, enrollment, quality of care, access, health plan financial performance that is relevant to the Demonstration, the benefit package, and other operational issues.
 - b) Action plans for addressing any policy and administrative issues identified.
 - c) A separate discussion of the State efforts related to the collection and verification of encounter data.
 - d) The quarterly reports will include enrollment data, member month data, budget neutrality monitoring tables in the attached format, etc.
 - e) The state shall report Demonstration program enrollment on a quarterly basis. The format of the report shall be specified by CMS. Average monthly enrollment will be reported for each of the following eligibility groups:
 - a. Mandatory State Plan Adults
 - b. Mandatory State Plan Children
 - c. Optional State Plan Adults
 - d. Optional State Plan Children
 - e. VHAP Expansion Adults
 - f. Pharmacy Program Beneficiaries (non-Duals)
 - g. Other Waiver Expansion Adults
 - f) A discussion of the State's progress toward the demonstration goals.
 - g) A discussion of the State's evaluation activities.
- 26. **Annual Report.** The State shall submit a draft annual report documenting accomplishments, project status, quantitative and case study findings, utilization data, and policy and administrative difficulties in the operation of the Demonstration. The annual report shall also include a section that identifies how capitated revenue is spent. The State shall submit the draft annual report no later than 120 days after the end of each operational year. Within 30 days of receipt of comments from CMS, a final annual report shall be submitted.

IV. ELIGIBILITY, ENROLLMENT, AND BENEFITS

27. **Maintenance of Effort.** The State agrees that the eligibility criteria for mandatory eligible individuals fully served under the demonstration shall not change from the base year of the demonstration.

Demonstration Populations. Except for the exclusion of participants covered under the Vermont Long Term Care (LTC) Section 1115 demonstration not receiving Community Residential Treatment (CRT) Services, the following populations listed in the tables below shall be covered under the Global Commitment to Health Demonstration. Only, those Vermont LTC beneficiaries receiving CRT services shall overlap with the Global Commitment to Health demonstration beneficiaries. Changes to the following, outside the parameters as outlined in paragraph six, are pursuant to the amendment process as discussed in item six and seven under Section II, General Program Requirements.

Vermont Mandatory Populations and Services

2005	
13,	
September	
inal	

AID GROUP	SERVICES (SEE LIST BELOW)
Mandatory Categorically Needy	
11931 low-income families with children (1902(a)(10)(A)(i)(j)) (1931)	Some Listed
2 Children receiving IV-E payments (IV-E foster care or adoption assistance) (1902(a)(10)(i)(l))	Some Listed
3 Individuals who lose eligibility under 1931 due to employment (1902(a)(10)(A)(i)(I)) (402(a)(37)) (1925)	Some Listed
4 Individuals who lose eligibility under 1931 because of child or spousal support (1902(a)(10(A)(i)(I))(406(h))	Some Listed
5 Individuals participating in a work supplementation program who would otherwise be eligible under 1931 (1902(a)(10(A)(i)(I)) (482(e)(6))	Some Listed
6 Individuals receiving SSI cash benefits (does not apply to 209(b) States) (1902(a)(10)(A)(i)(l))	Some Listed
7 Disabled children no longer eligible for SSI benefits because of a change in definition of disability (1902(a)(10)(A)(i)(II))	Some Listed
8 Qualified pregnant women (1902(a)(10)(A)(i)(III)) (1905(n)(1))	Some Listed
9 Qualified children (1902(a)(10)(A)(i)(III)) (1905(n)(2))	Some Listed
10 Poverty level pregnant women (1902(a)(10)(A)(i)(IV)) (1902(l)(1)(A))	Some Listed
11 Poverty level infants (1902(a)(10)(A)(i)(IV)) (1902(l)(1)(B))	Some Listed
12 Qualified family members (1902(a)(10)(A(i)(V)) (1905(m)(1))	Some Listed
13 Poverty level children under age six (1902(a)(10(i)(VI)) (1902(i)(1)(C))	Some Listed
14 Poverty level children under age 19, who are born after September 30, 1983 (or, at State option, after any earlier date) (1902(a)(10(i)(VII)) (1902(l)(1)(D))	Some Listed
15 Disabled individuals whose earnings exceed SSI substantial gainful activity level (1619(a))	Some Listed
16 Disabled individuals whose earnings are too high to receive SSI cash benefits (1619b))	Some Listed
17 Disabled individuals whose earnings are too high to receive SSI cash benefits (1902(a)(10)(i)(II)) (1905(q))	Some Listed
18 Pickle amendment: individuals who would be eligible for SSI if Title II COLAs were deducted from income (section 503 of P.L. 94-566) (1935(a)(5)(E))	Some Listed
19 Disabled widows and widowers (1634(b)) (1935 (a)(2)(C))	Some Listed
20 Disabled adult children (1634(c)) (1935(a)(2)(D))	Some Listed
21 Early widows/widowers (1634(d)) (1935)	Some Listed
22 Individuals who would be eligible for AFDC except for increased OASDI income under P.L. 92-336 (July 1, 1972) (42 CFR 435.114)	Some Listed
23 Individuals receiving mandatory State supplements (42 CFR 435.130)	Some Listed
24 Individuals eligible as essential spouses in December 1973 (42 CFR 435.131)	Some Listed
25 Institutionalized individuals who were eligible in December 1973 (42 CFR 435.132)	Some Listed
26 Blind and disabled individuals eligible in December 1973 (42 CFR 435.133)	Some Listed
27 Individuals who would be eligible except for the increase in OASDI benefits under Pubic Law 92-336 (42 CFR 435.134)	Some Listed
28 Individuals who become eligible for cash assistance as a result of OASDI cost-of-living increases received after April 1977 (42 CFR 435.135)	Some Listed
29 Individuals who would be eligible except for the increase in OASDI benefits under Pubic Law 92-336 (42 CFR 435.134)	Some Listed
30 Individuals who become eligible for cash assistance as a result of OASDI cost-of-living increases received after April 1977 (42 CFR 435.135)	Some Listed

Some Listed
Some Listed
needy, for one year as long as mother remains eligible or would if pregnant (1902(a)(10)(C)) (1902(e)(4))
Some Listed
Some Listed
Some Listed
Pregnancy/Post Partum Svcs
Some Listed
Some Listed
Part A/B, Coinsurance/Deductble
Part A
Part B
Part B
- Ι Ι ΦΙ Ι Ι Ι Ι Ι Ι Ι Ι Ι Ι Ι

For a complete list of covered services refer to the State Plan. The following are some of the covered services.

Covered Services (subject to medical necessity determination)

- ✓ Ambulance
- ✓ Case management/targeted case management
- Clinic services (psychotherapy, group therapy, day hospital, chemotherapy, diagnosis and evaluation, emergency care)
- ✓ CMHC
- ✓ Day health rehabilitation
- ✓ Dental (subject to limitations for adults)
- ✓ Developmental Therapy
- ✓ EPSDT services for individuals under 21
- Extended services for pregnant women for a 60-day post partum
- Eyeglasses (for children under 21)
- Family Planning
- ✓ Hi-Tech Nursing
- ✓ Home health for those entitled to NF services
- ✓ Hospice
- ✓ ICF/MR
- ✓ IMD services (age 65 and over)

Final September 13, 2005

- ✓ Inpatient hospital
- ✓ Inpatient psychiatric under 22 years of age
- ✓ Laboratory/X-Ray
- ✓ Licensed Clinical Social Worker
- ✓ Medical and surgical services of a dentist
- ✓ Nurse and lay midwife services
 - ✓ Nursing facility
- ✓ Optician
- ✓ Optometry
- ✓ Organ transplants
- ✓ Outpatient hospital
- ✓ Pediatric/Family Nurse Practitioner
- ✓ Personal care for children under 21
- ✓ Physician services
- PNMI (child care services, assistive community care services, therapeutic substance abuse treatment)
 - ✓ Podiatry
- ✓ Prescription drugs
- ✓ Preventive/screening/diagnostic services
- \checkmark Primary care case management
- Private duty nursing (EPSDT only)
- ✓ Prosthetic devices
- ✓ Psychologist
- ✓ PT/OT/Speech-Language Therapy
- ✓ Respiratory care
- ✓ RHC/FQHC
- School-based services (children only)
- ✓ Substance abuse
- ✓ Transportation

Vermont Optional Populations and Services

SERVICES (SEE LIST BELOW)
1 Individuals who are eligible for but not receiving IV-A, SSI or State supplement cash assistance (1902)(a)(10)(A)(ii)(I))
not subsidize child care (1902(a)(10)(A)(ii)(II))
broad as allowed (1902(a)(10)(A(ii)(II))
4 Individuals who would have been eligible for IV-A cash assistance, SSI, or State supplement if not in a medical institution (1902(a)(10)(A)(ii)(IV))
5 Special income level group: individuals who are in a medical institution for at least 30 consecutive days with gross income that does not exceed 300% of the SSI Some Listed income standard, or state-specified standard (1902(a)(10)(A)(ii)(V))
6 Disabled children no longer eligible for SSI benefits because of a change in definition of disability (1902(a)(10)(A)(i)(II))
7 Individuals who are terminally ill, would be eligible if they were in a medical institution, and will receive hospice care (1902(a)(10)(A)(ii)(VII)
8 Children under 21 (or at State option 20, 19, or 18) who are under State adoption agreements (1902(a)(10)(A)(ii)(VIII))
9 Poverty level pregnant women not mandatorially eligible (1902(a)(10)(A)(ii)(IX)) (1902(f)(1)(A))
(1902(l)(1)(B)) Some Listed
11 Poverty level children under six years not mandatorially eligible (1902(a)(10)(A)(ii)(IX)) (1902(l)(1)(C))
Some Listed (1902(a)(1X)) (1902(b)(1X))
13 Individuals receiving only an optional State supp. payment more restrictive than the criteria for an optional State supplement under title XVI (1902(a)(10)(A(ii)(XI))
Some Listed
cancer under CDC program (1902(a)(10)(A)(ii)(XVIII))
16 Individuals receiving HCBS who would only be eligible for Medicaid under the State Plan if they were in a medical institution (1902(a)(10)(A)(ii)(VI)
classifications who would not be covered under mandatory medically needy group of
8 Specified relatives of dependent children who are ineligible as categorically needy (42 CFR 435.301(b)(2)(ii)) (42 CFR 435.310)
19 Aged individuals who are ineligible as categorically needy (42 CFR 435.301(b)(2)(iii)) (42 CFR 435.320) (42 CFR 435.330)
20 Blind individuals who are ineligible as categorically needy but meet the categorically needy definition of blindness (42 CFR 435.301(b)(2)(iv))
orically needy definition of blindness (1902(a)(10)(C))
19 Aged individuals who are ineligible as categorically needy (42 CFR 435.301(b)(2)(iii)) (42 CFR 435.320) (42 CFR 435.330) 20 Blind individuals who are ineligible as categorically needy but meet the categorically needy definition of blindness (42 CFR 435.301(b)(2)(iv)) 21 Disabled individuals who are ineligible as categorically needy that meet the categorically needy definition of blindness (1902(a)(10)(C))

For a complete list of covered services refer to the State Plan. The following are some of the covered services. Covered Services (subject to medical necessity determination)

- Ambulance
- Case management/targeted case management
- Clinic services (psychotherapy, group therapy, day hospital, chemotherapy, diagnosis and evaluation, emergency care)
 - ✓ CMHC

Final September 13, 2005

- Day health rehabilitation
- Dental (subject to limitations for adults)
- ✓ Developmental Therapy
- EPSDT services for individuals under 21
- Extended services for pregnant women for a 60-day post partum
- Eyeglasses (children only)
- Family Planning
- Hi-Tech Nursing
- Home health for those entitled to NF services
- ✓ Hospice
- ICF/MR
- IMD services (age 65 and over)
- Inpatient hospital
- Inpatient psychiatric
 - Laboratory/X-Ray
- Licensed Clinical Social Worker
- Medical and surgical services of a dentist
- Nurse and lay midwife services
 - Nursing facility
 - 8 8 8 8
 - Optician
- Organ transplants

✓ Optometry

- Outpatient hospital
- Pediatric/Family Nurse Practitioner
- / Personal care (services for children under 21)
- Physician services
- PNMI (child care services, assistive community care services, therapeutic substance abuse treatment)
- Podiatry
- Prescription drugs
- Preventive/screening/diagnostic services
- Primary care case management
- Private duty nursing (EPSDT only)
- Prosthetic devices
- / Psychologist

- ✓ PT/OT/Speech-Language Therapy
- Respiratory care
- ✓ RHC/FQHC
- ✓ School-based services (children only)
- ✓ Substance abuse
- ✓ Transportation

THE PL È

Demonstration Eligible Populations	
AID GROUP	SERVICES
1915c Waivers	
1 TBI (Traumatic Brain Injury)	Crisis/support services, psychological and counseling supports, case management, community supports, habilitation, respite care, supported employment, environmental and assistive technology
2 MI under 22 (Children's Mental Health Waiver)	Service coordination, flexible support, skilled therapy services, environmental safety devices
3 MR/DD (Mental Retardation/Developmental Disabilities)	Case management, residential habilitation, day rehabilitation, supported employment, crisis services, clinical intervention, respite
VHAP Waivers	
1 Under-insured children with income between 225 and including 300 percent of FPL	All State Plan Services (see Mandatory/Optional Lists)
2 Adults with children with income between 150 and including 185 percent of the FPL	VHAP-Limited or PCPlus VHAP Benefit Package
3 Adults with income up to and including 150 percent of the FPL	VHAP-Limited or PCPlus VHAP Benefit Package
$_4\mathrm{Medicare}$ beneficiaries and individuals with disabilities with income at or below 150 percent of the $_4\mathrm{FPL}$	Medicaid Prescriptions
⁵ Medicare beneficiaries and individuals with disabilities with income above 150 percent and less than ¹⁷⁵ percent of the FPL	Maintenance Drugs
6 Individuals with persistent mental illness with income up to 150 percent of FPL	Day services, diagnosis and evaluation services, emergency care, psychotherapy, group therapy, chemotherapy, specialized rehabilitative services

1915c Waivers

VHAP Benefit Package: Covered Services (subject to medical necessity determination)

✓ MI under 22 (Children's Mental Health Waiver)

Service coordination, flexible support, skilled therapy services, environmental safety devices

TB

Cas

- ✓ MR/DD (Mental Retardation/Developmental Disabilities)
- ✓ CMHC
- Family Planning
 - ✓ Hospice

Final September 13, 2005

- Inpatient hospital (urgent and emergent admissions)
- Inpatient psychiatric in an IMD (30 days per episode; 60 days per calendar year)
- ✓ Laboratory/X-Ray
- ✓ Licensed Clinical Social Worker
- Licensed Marital Counselor/Marriage and Family Therapy
- Medical and surgical services of a dentist
- ✓ Nurse and lay midwife services
- ✓ Nursing facility (30 days per episode)
- ✓ Organ transplants
- ✓ Outpatient hospital
- ✓ Pediatric/Family Nurse Practitioner
- ✓ Physician services
- ✓ Podiatry
- ✓ Prescription drugs (OTCs for PCPlus VHAP only)
- ✓ Primary care case management (PCPlus VHAP only)
- ✓ Prosthetic devices (PCPlus VHAP only)
- Psychologist
- ✓ PT/OT/Speech-Language Therapy
- Respiratory care (PCPlus VHAP only)
- / RHC/FQHC
- ✓ Substance abuse

28. Optional and Expansion Eligibility Groups Expenditure and Enrollment Cap

The State is not obligated under this demonstration to extend eligibility to population groups listed above as optional or expansion populations, but may do so. The State must seek approval to modify program eligibility via the waiver amendment process as described in number six and seven of Section II General Program Requirements. Regardless of any extension of eligibility, the State will be limited to federal funding reflected in the budget neutrality requirements set forth in these STCs.

If program eligibility is expanded or reduced, the State must give priority to extension or continuation of eligibility for optional populations prior to extension or continuation of eligibility for expansion groups. In the event of any reduction in eligibility for expansion and optional populations, the State may continue eligibility for all individuals already enrolled in the program. If the State establishes a waiting list for eligibility or services, priority will be given to State plan populations over optional populations and last priority will be given to expansion populations.

29. **Enrollment Process.** The State agrees to notify demonstration participants regarding eligibility changes to be implemented under the Global Commitment to Health demonstration, including, but not limited to their enrollment into a Section 1115 research and demonstration program. The notification to participants must meet the provisions of 42 CFR 431.210. Participants will be notified no later than 30-days prior to their transition to the Global Commitment to Health demonstration.

VI. COST SHARING

30. The State agrees to maintain the State Plan co-payments and premium provisions for the mandatory population.

Approved premiums and co-payments will be included in the annual report. Listed below are the approved premium and co-payment requirements by population for demonstration year 1.

Population	Premiums	Deductibles	Co-Payments
Children			
Dr. Dynasaur 100-185%	\$30/month		
FPL ¹			
Dr. Dynasaur 186-225% FPL	\$30/month		
Underinsured 226-300% FPL	\$40/month		
Population	Premiums	Deductibles	Co-Payments

This does not include Mandatory Medicaid eligibles

15

Adults		\$25-ER
VHAP 50-75% FPL	\$11/month	
VHAP 76-100% FPL	\$39/month	
VHAP 101-150% FPL	\$50/month	
VHAP 150-185% FPL	\$75/month	

The State aggress that the annual aggregate cost-sharing limits for optional and expansion populations may not exceed five percent of the annual household income.

VI. DELIVERY SYSTEMS

- 31. **Health Plans.** The Vermont Agency of Human Services will contract with the Office of Vermont Health Access (OVHA) as a public MCO, on a capitated basis, for the delivery of all Medicaid-eligible services. The OVHA must be authorized by state statute and must adhere to 42 CFR 438.
- 32. **Limitation of Freedom of Choice.** Freedom of choice shall be limited for the Managed Care entity. However, populations enrolled in the Global Commitment to Health shall have freedom of choice when selecting participating Medicaid MCO providers.
- 33. **Contracts.** The Agency for Human Services will be responsible for oversight of the public MCO, ensuring its compliance with state and federal statutes, regulations, special terms and conditions, waiver and cost not otherwise matchable authority.

To further clarify the MCO requirements published at 42 CFR 438 the actuary shall not be employed by the state for purposes of certifying actuarially sound rates.

Procurement and the subsequent final contracts developed to implement selective contracting by the State with any provider group shall be subject to CMS Regional Office approval prior to implementation.

In the future, should OVHA contract with a behavioral health organization (BHO) to cover individuals previously served at the Vermont State Hospital (VSH) then the aggregate cap at the time of the BHO implementation would need to be adjusted to reflect the current alternative costs to VSH under the aggregate cap.

- 34. Contracting with Federally Qualified Health Centers (FQHCs). The State shall maintain its existing agreements with FQHCs and Rural Health Centers (RHCs).
- 35. **Data Sharing**. The MCO as a state agency may share enrollee data with other state agencies if the use or release of such data is for a purpose directly connected with administration of the plan as defined in Federal regulations at 42 CFR 431.302. The MCO is authorized to use or release de-identified data, as defined in Federal privacy regulations, to enable participation in statewide program studies. As a purpose directly connected with plan administration, the MCO is permitted to release enrollee specific

information to providers to enable the provider to seek payment for services rendered under the plan. Any other release of enrollee specific information for a purpose not directly connected with plan administration is prohibited. Whenever, release of enrollee information for a purpose directly connected with plan administration is sought by an outside source consent of the enrollee is required except in an emergency. Release under these conditions is defined in 42 CFR 431.306(d).

VII. EVALUATION

- 36. **Submission of Draft Evaluation Design.** The State shall submit to CMS for approval within 120 days from the award of the Demonstration a draft evaluation design. At a minimum, the draft design shall include a discussion of the goals, objectives and specific hypotheses that are being tested, including those that focus specifically on the target population for the Demonstration. The draft design shall discuss the outcome measures that shall be used in evaluating the impact of the demonstration during the period of approval, particularly among the target population. It shall discuss the data sources and sampling methodology for assessing these outcomes. The draft evaluation design must include a detailed analysis plan that describes how the effects of the Demonstration shall be isolated from other initiatives occurring in the State. The draft design shall identify whether the State shall conduct the evaluation, or select an outside contractor for the evaluation.
- 37. **Final Evaluation Design and Implementation.** CMS shall provide comments on the draft design within 60 days of receipt, and the State shall submit a final design within 60 days of receipt of CMS comments. The State shall implement the evaluation design, and submit to CMS a draft of the evaluation report 120 days after the expiration of the current demonstration period (September 30, 2010). CMS shall provide comments within 60 days of receipt of the report. The State shall submit the final evaluation report for this demonstration period by May 31, 2011.
- 38. **Cooperation with Federal Evaluators.** Should CMS undertake an evaluation of the Demonstration, the State must fully cooperate with Federal evaluators and their contractors' efforts to conduct an independent federally funded evaluation of the Demonstration.

VIII. ASSURANCES

Acceptance of the Special Terms and Conditions of Approval constitutes the State's assurance of the following:

- 39. **Capitated Revenue Expenditures.** Provided that OVHA's contractual obligation to the populations covered under the demonstration is met, any revenue from capitation payments related to the beneficiaries covered under this demonstration may be used for the following purposes:
 - Reduce the rate of uninsured and, or, underinsured in Vermont;

- Increase the access of quality health care to uninsured, underinsured and Medicaid beneficiaries;
- Provide public health approaches to improve the health outcomes and the quality of life for the uninsured, underinsured Medicaid-eligible individuals in Vermont; and
- Encourage the formation and maintenance of public-private partnerships in health care.

As described in Section III General Reporting Requirements, the State shall include in the Annual report a section on how capitated revenue was spent.

40. Changes Resulting from Implementation of the Medicare Modernization Act (MMA). CMS has used trend rates from the President's Budget 2006 that fully account for Part D adjustment for budget neutrality. Federal funds are not available as of January 1, 2006 for drugs covered by the Medicare Prescription Drug Program for any Part D eligible individual or for any cost sharing for such drugs.

IX GENERAL FINANCIAL REQUIREMENTS UNDER TITLE XIX

- 41. The State shall provide quarterly expenditure reports using the form CMS-64 to report total expenditures for services provided under the Medicaid program, including those provided through the Demonstration under Section 1115 authority. This project is approved for expenditures applicable to services rendered during the Demonstration period. CMS shall provide Federal Financial Participation (FFP) for allowable Demonstration expenditures only as long as they do not exceed the pre-defined limits on the costs incurred as specified in Section X (Monitoring Budget Neutrality for the Demonstration).
- 42. The following describes the reporting of expenditures subject to the budget neutrality cap:
 - a) In order to track expenditures under this Demonstration, Vermont shall report Demonstration expenditures through the Medicaid and State Children's Health Insurance Program Budget and Expenditure System (MBES/CBES), following routine CMS-64 reporting instructions outlined in Section 2500 of the State Medicaid Manual. All expenditures subject to the budget neutrality cap shall be reported on separate Forms CMS-64.9 Waiver and/or 64.9P Waiver, identified by the demonstration project number assigned by CMS (including the project number extension, which indicates the demonstration year in which service or capitation payments were made). Corrections for any incorrectly reported demonstration expenditures for previous demonstration years must be input within three months of the beginning of the Demonstration. For monitoring purposes, cost settlements must be recorded on Line 10.b, in lieu of Lines 9 or 10.C. For any other cost settlements (i.e., those not attributable to this Demonstration), the adjustments should be reported on lines 9 or 10.C, as instructed in the State Medicaid Manual. The term, "expenditures subject to the budget neutrality cap," is defined below in item 42.c.

- b) For each demonstration year at least seven separate Form CMS-64.9 WAIVER and/or 64.9P WAIVER reports must be submitted reporting expenditures subject to the budget neutrality cap. All expenditures subject to the budget neutrality ceiling for demonstration eligibles must be reported. The sum of the expenditures, for all demonstration years reported during the quarter, will represent the expenditures subject to the budget neutrality cap (as defined in 42.c.). The Vermont Global Medicaid eligibility groups (MEGs), for reporting purposes, include the following names and definitions:
 - ABD report expenditures for individuals eligible as aged, blind or disabled under the state plan;
 - ANFC report the expenditures for all non-ABD children and adults in state plan mandatory and optional categories;
 - Optional Expansions report all expenditures for individuals eligible as children or adults through optional expansions under VT Global
 - VT Global Expansion report all expenditures for individuals eligible as noncategorical health care expansions through VT Global (previously VHAP Expansion);
 - Administrative expenditures;
 - VT Global Rx report all expenditures for individuals eligible as pharmacyonly expansions through VT Global (previously VHAP Rx); and
 - CRT Group report expenditures for individuals receiving CRT services this
 includes CRT expenditures for participants with severe, persistent mental
 illness covered under the Long-Term Care Plan 1115 demonstration.
- c) For purposes of this section, the term "expenditures subject to the budget neutrality cap" shall include all Medicaid expenditures on behalf of the individuals who are enrolled in this Demonstration (as described in item 42.b.of this section) and who are receiving the services subject to the budget neutrality cap. All expenditures that are subject to the budget neutrality cap are considered Demonstration expenditures and shall be reported on Forms CMS-64.9 Waiver and/or 64.9P Waiver.
- d) Premiums and other applicable cost sharing contributions from enrollees that are collected by the State from enrollees under the Demonstration shall be reported to CMS on Form CMS-64.9 Waiver, Line 18.E. in order to assure that the Demonstration is properly credited with premium collections.
- e) Administrative costs shall be included in the budget neutrality limit. Vermont will not be at risk for expenditures related to systems enhancements including any new procurements related to claims processing, program management and eligibility. All administrative costs shall be identified on the Forms CMS-64.10 Waiver and/or 64.10P Waiver.
- f) All claims for expenditures subject to the budget neutrality cap (including any cost settlements) must be made within two years after the calendar quarter in which the

State made the expenditures. Furthermore, all claims for services during the Demonstration period (including any cost settlements) must be made within two years after the conclusion or termination of the Demonstration. During the latter two-year period, the State must continue to identify separately net expenditures related to dates of service during the operation of the section 1115 Demonstration on the CMS-64 waiver forms in order to properly account for these expenditures in determining budget neutrality.

- 43. The following describes the reporting of member months subject to the budget neutrality cap:
 - a) The term "eligible member/months" refers to the number of months in which persons are eligible to receive services. For example, a person who is eligible for three months contributes three eligible member/months to the total. Two individuals who are eligible for two months each contribute two eligible member months to the total, for a total of four eligible member/months.
 - b) The term "Demonstration eligibles" refers to the following categories of enrollees:
 - ABD report expenditures for individuals eligible as aged, blind or disabled under the state plan;
 - ANFC report the expenditures for all non-ABD children and adults in state plan mandatory and optional categories;
 - Optional Expansions report all expenditures for individuals eligible as children or adults through optional expansions under VT Global
 - VT Global Expansion report all expenditures for individuals eligible as noncategorical health care expansions through VT Global (previously VHAP Expansion);
 - Administrative expenditures;
 - VT Global Rx report all expenditures for individuals eligible as pharmacyonly expansions through VT Global (previously VHAP Rx); and
 - CRT Group report expenditures for individuals receiving CRT services includes CRT expenditures for participants with severe, persistent mental illness covered under the Long-Term Care Plan 1115 demonstration.
 - c) The term "Demonstration eligibles" excludes unqualified aliens, including unqualified aliens from the Compact of Free Association countries.
 - d) For the purpose of monitoring the budget neutrality expenditure cap described in Section X, the State must provide to CMS on a quarterly basis the actual number of eligible member/months for the demonstration eligibles as defined above. This information should be provided to CMS in conjunction with the quarterly progress report referred to in number 25 of Section III. If a quarter overlaps the end of one demonstration year (DY) and the beginning of another, member/months pertaining to the first DY must be distinguished from those pertaining to the second. (Demonstration years are defined as the years beginning on the first day of the demonstration, or the anniversary of that day.)

- 44. The standard Medicaid funding process shall be used during the Demonstration. Vermont must estimate matchable Medicaid expenditures on the quarterly Form CMS-37. In addition, the estimate of matchable Demonstration expenditures (total computable and Federal share) subject to the budget neutrality cap must be separately reported by quarter for each Federal fiscal year (FFY) on the Form CMS-37.12 for both the Medical Assistance Program (MAP) and Administrative Costs (ADM). CMS shall make Federal funds available based upon the State's estimate, as approved by CMS. Within 30 days after the end of each quarter, the State must submit the Form CMS-64 quarterly Medicaid expenditure report, showing Medicaid expenditures made in the quarter just ended. CMS shall reconcile expenditures reported on the Form CMS-64 with Federal funding previously made available to the State, and include the reconciling adjustment in the finalization of the grant award to the State.
- 45. Subject to CMS approval of the source(s) of the non-Federal share of funding, CMS shall provide FFP at the applicable Federal matching rates for the following, subject to the limits described in Section X:
 - a) Administrative costs, including those associated with the administration of the Demonstration;
 - b) Net expenditures and prior period adjustments of the Medicaid program that are paid in accordance with the approved State plan;
 - c) Net medical assistance expenditures made with dates of service during the operation of the Demonstration.
- 46. The State shall certify State/local monies used as matching funds for the Demonstration and shall further certify that such funds shall not be used as matching funds for any other Federal grant or contract, except as permitted by law. All sources of the non-federal share of funding and distribution of monies involving Federal match are subject to CMS approval. Upon review of the sources of the non-Federal share of funding and distribution methodologies of funds under the Demonstration, all funding sources and distribution methodologies deemed unacceptable by CMS shall be addressed within the time frames set by CMS. Any amendments that impact the financial status of the program shall require the State to provide information to CMS regarding all sources of the non-Federal share of funding.
- 47. The State shall submit its MSIS data electronically to CMS in accordance with CMS requirements and timeliness standards. The State shall ensure, within 120 days of the approval of the Demonstration, that all prior reports are accurate and timely.

X MONITORING BUDGET NEUTRALITY FOR THE DEMONSTRATION

The following describes the method by which budget neutrality will be assured under the demonstration. The demonstration will be subject to a limit on the amount of Federal Title XIX funding that the State may receive on selected Medicaid expenditures during the demonstration

period. The Special Terms and Conditions specify the aggregate financial cap on the amount of Federal Title XIX funding that the State may receive on expenditures subject to the budget neutrality cap as defined in 43.c. of Section IX of this document. The budget neutrality cap will be for the Federal share of the total computable cost of \$4.7 billion for the 5-year demonstration. The cap places the State at risk for enrollment and for Per Participant Per Month (PPPM) cost trends.

- 48. Impermissible DSH, Taxes or Donations: The CMS reserves the right to adjust the budget neutrality ceiling to be consistent with enforcement of impermissible provider payments, health care related taxes, new Federal statutes, or policy interpretations implemented through letters, memoranda or regulations. The CMS reserves the right to make adjustments to the budget neutrality cap if any health care related tax that was in effect during the base year, or provider related donation that occurred during the base year, is determined by CMS to be in violation of the provider donation and health care related tax provisions of 1903(w) of the Social Security Act. Adjustments to annual budget targets will reflect the phase out of impermissible provider payments by law or regulation, where applicable.
- 49. Vermont shall be subject to a limit on the amount of Federal title XIX funding that the State may receive on selected Medicaid expenditures during the period of approval of the Demonstration. The limit is determined by using a per capita cost method, and budget targets are set on a yearly basis with a cumulative budget limit for the length of the entire Demonstration.
- 50. Vermont shall be at risk for the per capita cost (as determined by the method described below) for Medicaid eligibles in the seven Medicaid Eligibility Groups (MEGs) under this budget neutrality agreement, and for the number of Medicaid eligibles in each of the groups. By providing Federal Financial Participation for all eligibles in the specified MEGs, Vermont shall be at risk for changing economic conditions that impact enrollment levels. By placing Vermont at risk for the per capita costs for Medicaid eligibles in each of the MEGs under this agreement, CMS assures that Federal Demonstration expenditures do not exceed the level of expenditures that would have occurred had there been no Demonstration.
- 51. **How the Limit will be Applied:** The limit calculated above will apply to actual expenditures for demonstration, as reported by the State under Section IX. If at the end of the demonstration period the budget neutrality provision has been exceeded, the excess Federal funds will be returned to CMS. There will be no new limit placed on the FFP that the State can claim for expenditures for recipients and program categories not listed. If the demonstration is terminated prior to the 5-year period, the budget neutrality test will be based on the time period through the termination date.
- 52. **Expenditure Review:** The CMS shall enforce budget neutrality over the life of the demonstration, rather than on an annual basis. However, no later than 6 months after the end of each demonstration year, CMS will calculate an annual expenditure target for the completed year. This amount will be compared with the actual FFP claimed by the State

under budget neutrality. Using the schedule below as a guide, if the State exceeds the cumulative target, they must submit a corrective action plan to CMS for approval. The State will subsequently implement the approved corrective action plan.

Year	Cumulative Target	Cumulative Target	Percentage
	(Total Computable	<u>Definition</u>	
	Cost)		
Year 1	\$1,015,000,000	Year 1 budget estimate plus	8 percent
Year 2	\$1,936,000,000	Years 1 and 2 combined budget estimate plus	3 percent
Year 3	\$2,848,000,000	Years 1 through 3 combined budget estimate plus	1 percent
Year 4	\$3,779,000,000	Years 1 through 4 combined budget estimate plus	0.5 percent
Year 5	\$4,700,000,000	Years 1 through 5 combined budget estimate plus	0 percent

Addendum

CHANGES TO GLOBAL COMMITMENT TO HEALTH 1115 WAIVER SEPTEMBER 13, 2005 FINAL TERMS AND CONDITIONS

(as of September 15, 2005)

After reviewing the Terms and Conditions, Vermont and CMS have agreed to the following changes:

➤ 29. Enrollment Process. The State agrees to notify demonstration participants regarding eligibility changes to be implemented under the Global Commitment to Health demonstration, including, but not limited to their enrollment into a Section 1115 research and demonstration program. The notification to participants must meet the provisions of 42 CFR 431.210. Participants will be notified no later than 30-days prior to their transition to the Global Commitment to Health demonstration.

This section has been revised to read: The State agrees to notify demonstration participants newly entering a Section 1115 research and demonstration program within 30 days of their enrollment into the Global Commitment to Health demonstration.

➤ 30. The State agrees to maintain the State Plan co-payments and premium provisions for the mandatory population.

Approved premiums and co-payments will be included in the annual report. Listed below are the approved premium and co-payment requirements by population for demonstration year 1.

Population	Premiums	Deductibles	Co-Payments
Children			
<i>Dr. Dynasaur 100-185% FPL</i> ²	\$30/month		
Dr. Dynasaur 186-225% FPL	\$30/month		
Underinsured 226-300% FPL	\$40/month		
Adults			\$25-ER
VHAP 50-75% FPL	\$11/month		
VHAP 76-100% FPL	\$39/month		
VHAP 101-150% FPL	\$50/month		
VHAP 150-185% FPL	\$75/month		

The State aggress that the annual aggregate cost-sharing limits for optional and expansion populations may not exceed five percent of the annual household income.

- ♦ The \$30/month premium in the chart was an error and has been deleted.
- ♦ The \$25 ER Co-payment has been moved down one line to reflect that this only applies to adults enrolled in VHPA programs.
- ♦ The last sentence has been changed to read: "The State agrees that cost sharing for optional and expansion children eligible for Medicaid should not exceed five percent of the family's gross income." This also will apply to eligible pregnant women.

_

² This does not include Mandatory Medicaid eligibles

- ▶ 45. Subject to CMS approval of the source(s) of the non-Federal share of funding, CMS shall provide FFP at the applicable Federal matching rates for the following, subject to the limits described in Section X:
 - ... c) Net medical assistance expenditures made with dates of service during the operation of the Demonstration.

The phrase "dates of service" is being changed to "dates of payment" to be consistent with the remainder of the STCs.

➤ The following additional typographical errors are being corrected:

page 1 AWARDEE line: Vermont Agency of Human Services (replace "for" with "of")

page 1 line 3: Vermont Agency of Human Services (replace "for" with "of")

page 7 line Demonstration Populations. Line 4: delete the comma after "Only"